

BUSHFIRE ASSESSMENT REPORT

424 BERALSTON ROAD, GUNDAROO

Lot 1 DP 1114409 & Lot 12 DP1043697
2 lot Rural Residential Subdivision
Prepared for James Titterton
Version 1.0
Ref: RM.79.25



DOCUMENT CONTROL

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Reviewed by:	Jeff Dau (BPAD 33128) L3

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EXECUTIVE SUMMARY

James Titterton C/O DPS Yass has engaged EMBER Bushfire Consulting to prepare a Bushfire Assessment Report for a proposed two-lot Rural Residential Subdivision at 424 Beralston Road Gundaroo (the *subject site*). As the Yass Valley Council declared, the proposed subdivision is located on bushfire-prone land.

This assessment adopts a methodology provided under the requirements of Section 100B of the Rural Fires Act and the Rural Fire Regulations (2022) to assess the adequacy of bushfire protection of the subdivision as planned.

The development proposal divides a single ~81.24 Ha property into two titles, Large Rural Blocks being Lot 1-61.24 Ha and Lot 2-20 Ha. Lot 1 includes the existing dwellings and associated infrastructure. All lots are the subject of this report.

This report establishes the level of bushfire threat to the development. It examines the six NSWRFS *Planning for Bushfire Protection* PBP (2019) bushfire protection measures (BPM) for the proposed building envelope on Lot 2 and its future dwelling. PBP (2019) is the basis for this assessment.

To improve the level of bushfire protection for the existing dwelling on Lot 1, construction enhancements, where required, are recommended to increase

ember protection and ensure adequate and available firefighting water supplies.

The *subject site* has several existing static water supplies that provide sufficient firefighting water for the existing dwellings. The new lot will require its own firefighting water supply to serve the future dwelling at the development time.

Although the surrounding environment possesses a bushfire threat to both lots, this threat can be moderated to an acceptable level given the standard suite of bushfire protection measures offered by PBP (2019) and with which the proposed development can comply.

The proposed building envelope on Lot 2 will incorporate an asset protection zone (APZ) to an acceptable bushfire risk level compliant with PBP (2019).

Access to the new building envelope off Beralston Road will require a performance-based design to satisfy the performance criteria and intent for access arrangements set out in PBP (2019) and to satisfy clause 5.1.1, *Isolated Subdivisions*.

Based on the bushfire assessment and the recommendations contained in this report, the proposed development is deemed to comply with the specific and broad objectives of PBP (2019), Section 100B of the Rural Fires Act and the requirements of the Rural Fire Regulations (2022) and therefore suitable for submission to the NSWRFS for the issuing of a bush fire safety authority.

KEY DETAILS OF DEVELOPMENT

Table 1 - Development Summary

Information	Detail
Lot & DP Number	Lot 1 DP 1114409 & Lot 12 DP 1043697
Street Address	424 Beralston Road, Gundaroo
Property name	N/A
Local Government Area	Yass Valley Council (YVC)
Zoning of subject land	RU1-Primary Production
Zoning of adjoining lands	RU1-Primary Production
Proposed lot sizes	Lot 1-61.24 Ha & Lot 2-20 Ha.
Staging issues	Nil
Development	Large Lot Rural Residential Subdivision
Type of assessment	100B for Bushfire Safety Authority
Fire weather area	Southern Ranges
Fire Danger Index	100
Predominant vegetation	Grasslands
Slope Range	Upslope to o-5° downslope
Environmental constraints	Nil known
Cultural constraints	Nil known
Method of meeting	Using acceptable solutions and a
performance requirements	performance-based design for access
	and isolated subdivision.
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1 INTRODUCTION

1.1 BACKGROUND AND AIM

James Titterton C/O DPS Yass has engaged EMBER Bushfire Consulting to prepare a Bushfire Assessment Report for a proposed two-lot Rural Residential Subdivision at 424 Beralston Road Gundaroo (the subject site).

The development proposal is located on declared bushfire-prone land and, as a result, is subject to Division 4.8 of the Environmental Planning and Assessment Act (1979) (EP&A Act) and Section 100B of the Rural Fires Act (1997).

Under the *Rural Fires Act (1997)*, the development proposal must be shown to conform with the broad aim and objectives of the NSW Rural Fire Service (NSW RFS) document *Planning for Bushfire Protection*, PBP (2019) and, therefore, is the essential reference document for this assessment.

This report aims to document the potential bushfire impact on the *subject site* and assess the bushfire protection measures offered by the development proposal that address life safety, improve property protection and facilitate fire service intervention.

1.2 OBJECTIVES AND SCOPE OF THIS BUSHFIRE ASSESSMENT

The purposes of this report are to:

- Determine the bushfire threat to the proposed development,
- demonstrate to the "Consent Authority" that the development proposal meets the specific objectives of PBP (2019) for subdivisions and
- support the development application by showing that the site is suitable for development given the bushfire threat.

The scope of this report is defined by the specific objectives and performance requirements for residential and rural residential subdivisions set out in Chapter 5 of PBP (2019) and reproduced here in Section 3.

The following six bushfire protection measures will be assessed to determine the suitability of the development proposal:

- 1. Asset Protection Zones (APZs),
- 2. Landscaping,
- 3. Building Construction Standards (BAL),
- 4. Access,
- 5. Water supplies and utilities (Services) and
- 6. Emergency Management Arrangements

1.3 LIMITATIONS AND DISCLAIMER

This report is primarily concerned with assessing the capacity of the proposed development to withstand the impacts of a bushfire, including ember attack, radiant heat and flame contact.

Where necessary, protection measures will be recommended to provide satisfactory protection to the occupants and the structures themselves.

It should be kept in mind that the measures prescribed cannot guarantee that the proposed development will survive a bushfire event on every occasion. This is primarily due to the reliance on vegetation management, the unpredictable behaviour of fire, and extreme weather conditions.

EMBER Bushfire Consulting has prepared this report with all reasonable diligence. The information in this report has been gathered from field investigations of the site and plans provided by the developer.

Table 2 - Stakeholders

Stakeholder	Role	Contact	Detail
James	Owners	James	0409260949
Titterton			
DPS Yass	Surveyors/Developer	Rachel	0409888034
		Doberer	
YVC	Consent Authority	Not Given	(02) 6226 1477
NSWRFS	Consent Authority	Not Given	4475 1300

1.4 SITE DESCRIPTION

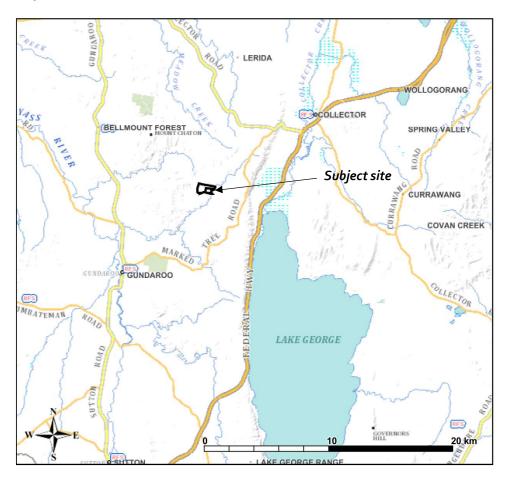


Figure 1 - Subject site regional context to Gundaroo and Collector. FireMaps FPAA (2024)

The *subject site* is in Southeastern NSW \sim 19km northwest of Gundaroo and \sim 19.5 km southwest of Collector, NSW. See Figure 1

The *subject site* is currently zoned as RU1 – Primary Production as are the surrounding blocks.

There is one existing single storey residential dwelling, on a concrete slab with rendered panel walls and a metal roof.

There are three Class 10a buildings (sheds / workshops / ancillary buildings), being a horse stable, car garage and machinery shed. All these buildings are greater than 6 m from the existing dwelling.

The existing property access road connects to Beralston Road a six-meter-wide unsealed public two way no-through road.

On the date of the site visit, 24 September 2024, the managed gardens within the curtilage of the main dwelling were found to have an excellent level of vegetation and structure maintenance, and general build quality.

1.5 SITE DESCRIPTION CONTINUED

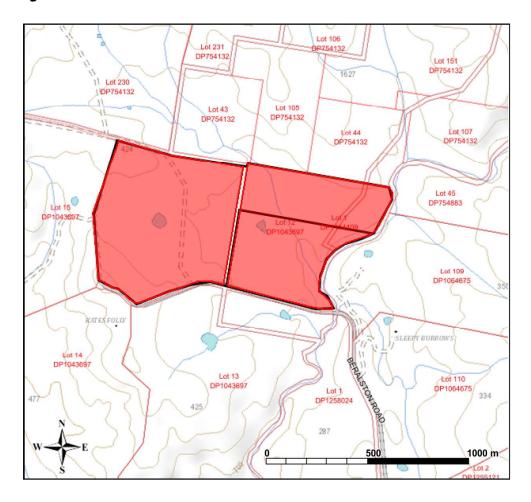


Figure 2 - Subject site (red block) local context. FireMaps FPAA (2024)

The subject site is in an isolated location as described in Clause 5.1.1 *Isolated subdivisions* PBP (2019).

Vegetation over the *subject site* is mainly RU1 grassland paddocks with paddock trees and patches of remnant vegetation. To the eastern and western boundaries are woodland and forest formations.

Gundaroo Creek run through the property from the southeastern corner. Multiple dams over the *subject site* are suitable as additional static water supplies. The existing dwelling has a 90,000L water tank fed from roof structures.

The landform of the *subject site* is generally undulating with slopes mostly in the upslope to 5° downslope range.

Figure 6b shows a mapped fire trail running through the future Lot 1 of the proposed subdivision. The is no evidence of this fire trail on site. The present owner for the last seven years does not know of its existence.

1.6 THE DEVELOPMENT PROPOSAL

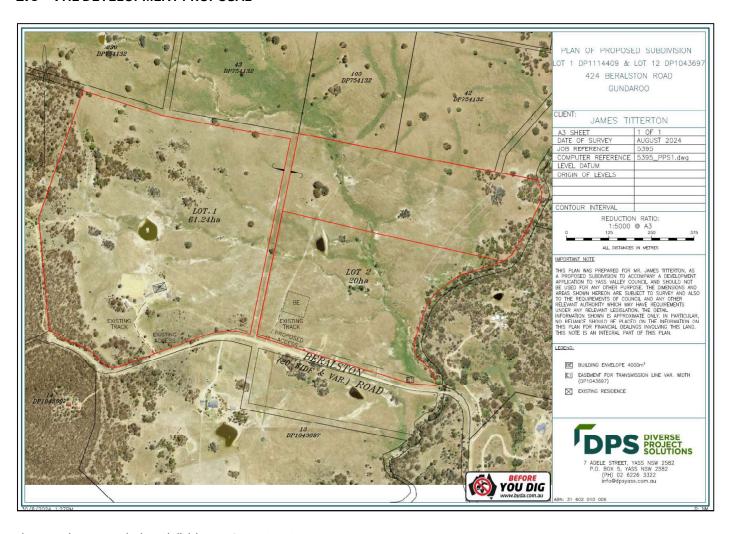


Figure 3 - The proposed 2-lot subdivision. DPS Yass (2024)

1.7 DEVELOP PROPOSAL OVERVIEW

The development proposal is to divide what is currently a single 81.24 Ha block into two, separate title Large Rural Residential Blocks.

The proposed building envelope on Lot 2 will be provided with Asset Protection Zones (APZ) to ensure that any future dwelling will not exceed 12.5 kW/m² radiant heat flux, as a component of the performance-based design for access, and a AS:3959 Construction of Building in Bushfire-prone Land BAL-29 construction standard. Class 10a structures <6m from a dwelling are to be constructed in accordance with Clause 8.3.2 PBP (2019).

Access to the new building envelope will be subject to a performance -based design to comply with the access requirements of Table 5.3b PBP (2019).

The proposed new dwelling on Lot 2 when occupied, will not unduly increase the volume of traffic on the public road system during a bushfire emergency.

The development proposal is limited to the formal subdivision of the lot, the preparation of one building envelope and property access to Lot 2. It is not intended for the proposal to include any further subdivision or the erection of any new structures, water tanks, gas or electricity supplies.

2 ASSESSING THE BUSHFIRE THREAT

METHODOLOGY

The methodology adopted to prepare this report is as follows:

Table 3 - Report Methodology

Method	Task	Considerations
Desktop analysis	Review available mapping resources, policy documents & development plans	Online Maps Development Control Plans Local Environmental Plan
Site inspection	Evaluate the site's context, determine bushfire threat, options for asset protection zones, access roads and infrastructure.	Ground truth online mapping data, validate vegetation class, obtain site measurements, and assess existing structures and infrastructure.
Assessment of proposal against the NSWRFS Planning for Bushfire Protection PBP (2019) and Australian Standard 3959 – 2018.	Assess the development proposal against the performance criteria of PBP (2019).	Does the proposal comply with the performance criteria of PBP (2019)?
Report	Preparation and publication of bushfire assessment report	Demonstrate that the proposal meets the aims and objectives of PBP (2019).

2.2 GENERAL BUSHFIRE ENVIRONMENT

The following environmental factors are adopted across the site to determine the potential bushfire threat posed to the subject site.

Table 4 - Bushfire behaviour factors

Factor	Value
Fire Weather Area	Southern Ranges
FDI	100
Predominant Vegetation Classification	Grasslands
Effective Slope	Ranging from upslope to o-
	5° downslope

Relevant bushfire planning information for the subject site as published by YVC and NSW State Government is provided is Section 2.3 and 2.4 below.

A detailed bushfire hazard analysis and assessment of the protection measures for the *subject site* is provided in Section 5 -7.

2.3 SUBJECT SITE BUSHFIRE-PRONE LAND

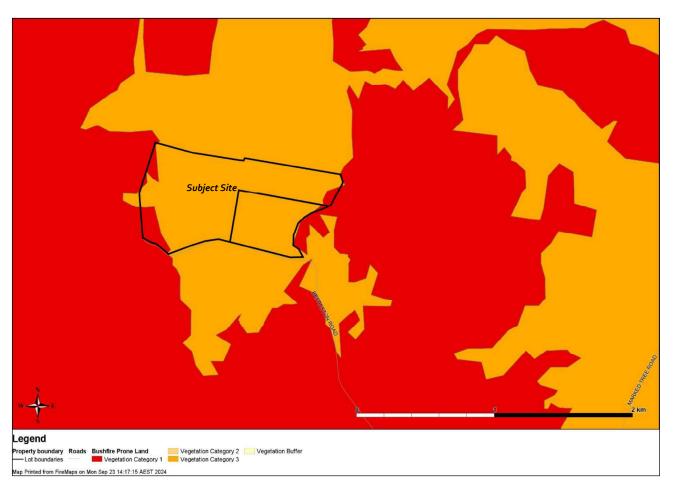


Figure 4 - Subject site Bushfire-Prone Land Map declared bush fire prone by YVC and NSWRFS. FireMaps FPAA (2024)

2.4 VEGETATION FORMATIONS INFLUENCING THE SUBJECT SITE

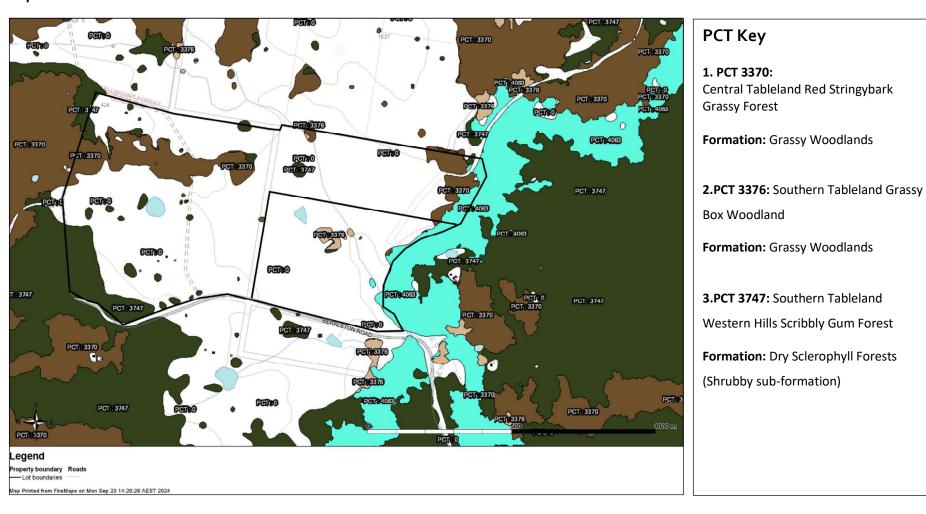


Figure 5 – Subject site PCT vegetation classification, SEED (NSW Gov. 2024) overlay on FireMaps (FPAA 2024)

3 BUSHFIRE PROTECTION ASSESSMENT

The NSWRFS requires the appraisal of the proposed development against specific objectives set out in PBP (2019). These objectives are:

- Minimise perimeters of the subdivision exposed to the bush fire hazard,
- Minimise vegetated corridors that permit the passage of bush fire towards buildings,
- Provide for the sighting of future dwellings away from ridge tops and steep slopes, within saddles and narrow ridge crests,
- Ensure that separation distances (APZs) between a bush fire hazard and future dwellings enable a radiant heat level not to exceed 29kW/m²,
- Ensure the ongoing maintenance of asset protection zones,
- Provide adequate Access from all properties to the public road network for residents and emergency service,
- Provide Access to hazardous vegetation to facilitate bush fire mitigation works and property protection and
- Ensure the adequate supply of water and other services to facilitate effective firefighting.

PBP (2019) offers six bushfire protection measures (BPM) that work together to provide residential structures with acceptable protection against bushfire impact. To ensure that a satisfactory level of protection is provided, each measure will be assessed against the performance requirements detailed in PBP (2019).

3.1 SPRINKLER SYSTEMS AND OTHER PROTECTION MEASURES.

It is not proposed that bush fire sprinkler systems or other fire protection measures be introduced into the development.

3.2 BUSHFIRE EMERGENCY PLANNING

EMBER Bushfire Consulting recommends a "prepare and leave early" approach to bushfire emergencies. Even after any recommendations have been adopted, the nature of bushfires in extreme conditions can be very unpredictable and extremely dangerous. Any "stay and defend" decision should be thoroughly evaluated and planned. It is highly recommended that all residents prepare an NSWRFS Bushfire Survival Plan before the onset of the bushfire season.

4 ACCESS LOT 2

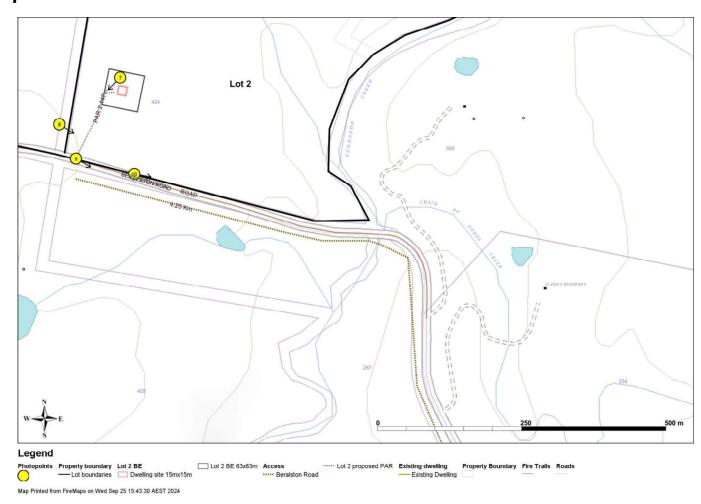


Figure 6 – Proposed and existing access design. FireMaps FPAA (2024) (McGregor, 2024) Photo points refer to Figures 7-10 below.

4.1 ACCESS (CONTINUED)

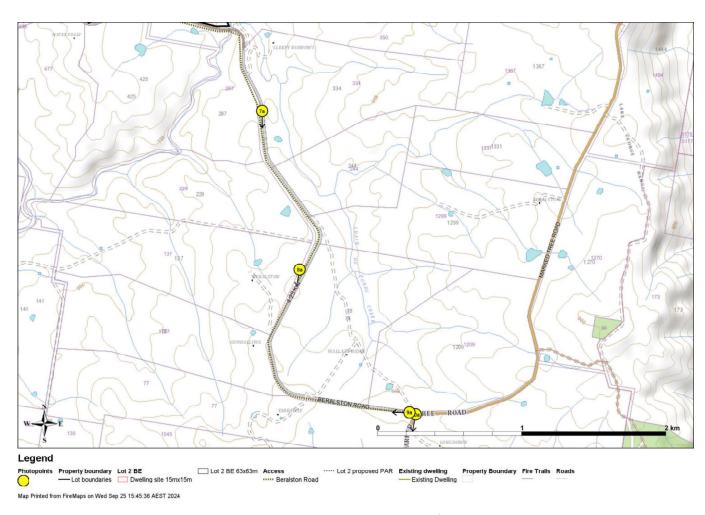


Figure 6a – Public road access. FireMaps FPAA (2024) (McGregor, 2024) Photo points refer to Figures 7a-10a below.

4.2 ACCESS LOT 1

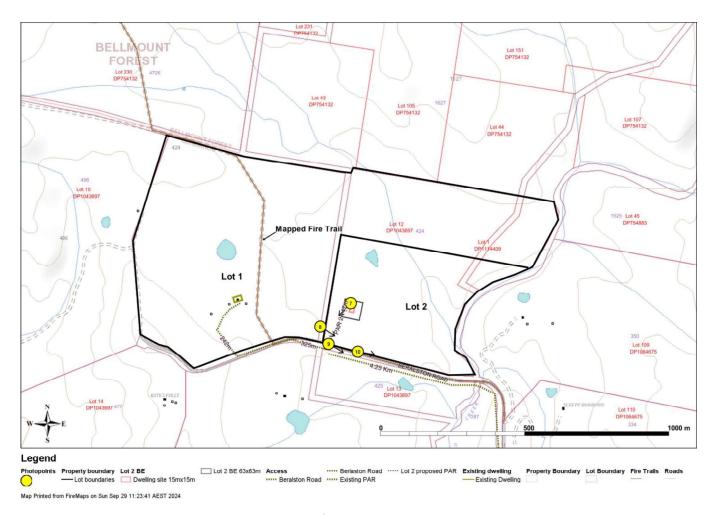


Figure 6b – Existing PAR to existing dwelling and the mapped fire trail. FireMaps FPAA (2024) (McGregor, 2024)

4.3 ACCESS PHOTOS



Figure 7 - Lot 2 proposed PAR (black line) to Beralston Road (McGregor, 2024)



Figure 8 – Looking east Beralston Road towards Marked Tree Road. (McGregor, 2024)



Figure 9 –Existing entry gate to Lot 2 (McGregor, 2024)



Figure 10 –Well-formed public no through Beralston Road. (McGregor, 2024)

4.4 ACCESS PHOTOS CONTINUED



Figure 7a –Looking south on Beralston Road. (McGregor, 2024)



Figure 8a – Looking south on Beralston Road. (McGregor, 2024)



Figure 9a – Looking west on Beralston Road towards the *subject site*. (McGregor, 2024)



Figure 10a — Looking towards Gundaroo on Marked Tree Road. (McGregor, 2024)

5 LOT 2 ASSESSMENT



Figure 11 - Proposed building envelope and property access road (PAR). (DPS Yass, 2024)

5.1 AERIAL OVERVIEW FROM LOT 2 BE



Figure 12 — Looking north over grasslands from centre point of the proposed BE.



Figure 13 – Looking east over grasslands in the foreground and forest in background



Figure 14 -Looking south to neighbouring properties (McGregor, 2024)



Figure 15 - Looking west over grasslands towards Lot 1 existing dwelling.

5.2 LOT 2 - BUILDING ENVELOPE, APZ AND VEGETATION

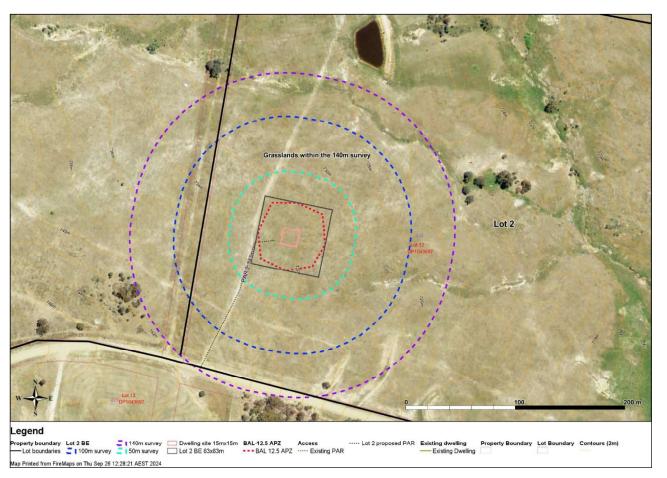


Figure 16 - Proposed building envelope, BAL-12.5 sized APZ, dwelling site and predominate vegetation. FireMaps FPAA (2024) (McGregor, 2024)

5.3 LOT 2- EFFECTIVE SLOPE ANALYSIS

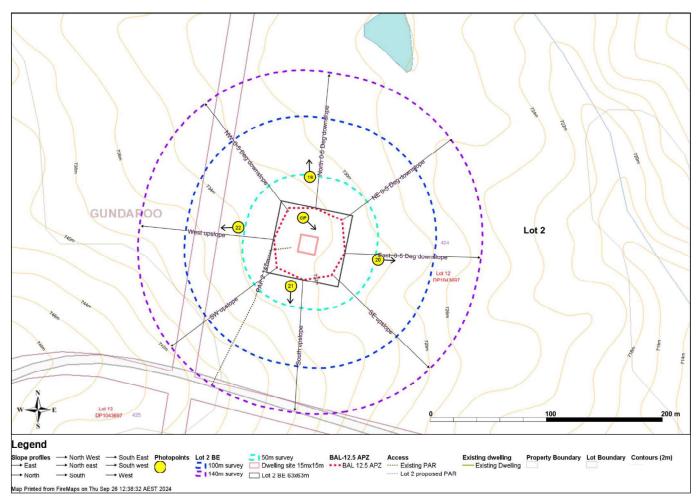


Figure 17 – Effective slope on FireMaps FPAA (2024). Central photo point (CP) refers to air photos Figures 12-15. Photo points 19-22 refer to Figures 19-22. (McGregor, 2024)

5.4 LOT 2-APZ DETAILS

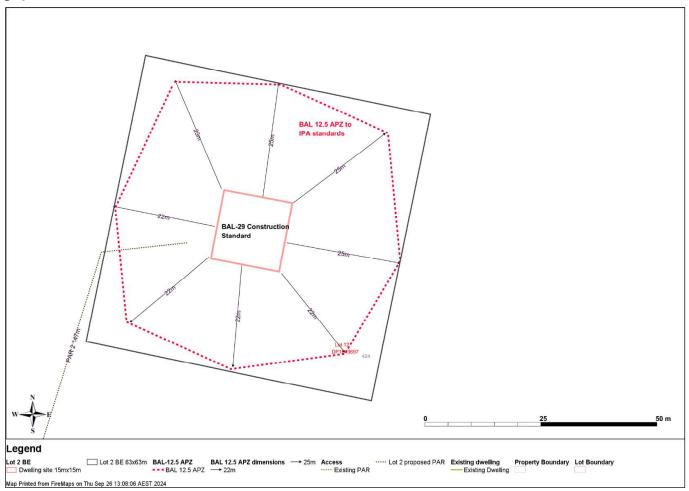


Figure 18-BAL-19 sized APZ details. FireMaps FPAA (2024). (McGregor, 2024)

5.5 LOT 2- THODELITE PHOTOS



Figure 19 – Photo showing 0-5 ° downslope to the north (McGregor, 2024)



Figure 20 - Photo showing 0-5 ° downslope to the east (McGregor, 2024)



Figure 21 - Photo showing upslope to the south (McGregor, 2024)



Figure 22 – Photo showing upslope the west (McGregor, 2024)

5.6 LOT 2 -ASSESSMENT DISCUSSION AND RECOMMENDATIONS

EFFECTIVE SLOPE AND PREDOMINATE VEGETATION

Discussion:

Figure 4 shows bushfire-prone land of mostly Category 3 vegetation with Category 1 vegetation on the eastern and western boundaries.

Figure 5 shows cleared and PCT formations of woodland and forest.

Figure 16 shows the predominant vegetation of grasslands.

Figure 17 details the effective slope ranging from 0° to 5° downslope.

ASSET PROTECTION ZONES (APZ)

Discussion:

Table 5 details the BAL-12.5 APZ dimensions required as a component of the performance-based design for access and isolate subdivision, as per Table A1.12.2 PBP (2019).

Table 5 - Required BAL-12.5 APZ dimensions for a future dwelling on Lot 2.

Aspect	Predominate Vegetation Formation	Effective Slope	Required APZ	OPA Available
North	Grasslands	o° - 5° downslope	25m	N/A
Northeast	Grasslands	o° - 5° downslope	25M	N/A
East	Grasslands	o° - 5° downslope	25M	N/A
Southeast	Grasslands	Upslope	23M	N/A
South	Grasslands	Upslope	23M	N/A
Southwest	Grasslands	Upslope	23M	N/A

West	Grasslands	Upslope	23M	N/A
Northwest	Grasslands	o° - 5° downslope	25M	N/A

Note: Outer Protection Areas, as a component of the APZ, are available in forest vegetation as per Table A1.12.4 PBP (2019)

Table 6 - APZ compliance report from Table 5.3a PBP (2019)

Acceptable solutions	Compliance
APZs are provided in accordance with TablesA1.12.2 and A1.12.3 based on the FFDI	Yes
APZs are managed in accordance with the requirements of Appendix 4	Yes
APZs are wholly within the boundaries of the development site	Yes
APZs are located on lands with a slope less than 18 degrees.	Yes

The APZ for Lot 2 meet the acceptable solutions and, therefore, the performance criteria provided by PBP (2019).

CONSTRUCTION STANDARDS

Discussion:

Set at **BAL-29** within the proposed dwelling site (15mx15m) of the building envelope as a component of the performance-based access design for access and isolated subdivision.

Note: The proposed dwelling site and APZ within the building envelope reduce the potential impact on flora and fauna.

Recommendations:

The construction standard is set at BAL-29 as per AS3959-2018 Amd
 2:2020, or

- NASH Standard (2014) Steel Framed Construction in Bushfire Areas, and
- The Additional Construction Requirements found in Clause 7.5, PBP (2019)
- Any Class 10a buildings are to be constructed under Clause 8.3.2 PBP (2019)

The construction standards for Lot 2 are <u>capable</u> of meeting the acceptable solutions and, therefore, the performance criteria provided by PBP (2019).

LANDSCAPING AND FENCING:

Discussion:

Landscaping within the APZ must comply with Appendix 4—Asset Protection Zone Standards, PBP (2019), provided in Attachment A of this report.

Fencing is to be compliant with section 7.6 PBP (2019).

Table 7 - Landscaping compliance report from Table 5.3a PBP (2019)

Acceptable solutions	Compliance
Landscaping is in accordance with Appendix 4	Yes
Fencing is constructed in accordance with Section 7.6	Yes

Landscaping and fencing for Lot 2 are <u>capable</u> of meeting the acceptable solutions and, therefore, the performance criteria provided by PBP (2019).

5.6.1 ACCESS:

Discussion:

The proposed property access road (PAR) from the centre of the building envelope of Lot 2 is ~147m in length to Beralston Road (a 6m wide unsealed public no-through road), then a further ~4.26 km to Marked Tree Road (a 6m wide unsealed public through road). Marked Tree Road offers travel in two directions. The total travel distance from the centre of the proposed building envelope is ~ 4.407km to Market Tree Road. With an estimated drive time at a conservative 40kph of ~7 minutes.

Table 8 is a compliance report for Access to Lot 2. (Shown in Figure 6 & 6a).

Table 8 - Access provisions compliance report from Table 5.3b PBP (2019)

Acceptable solution	Compliance
General Access Requirements	
Property access roads are two-wheel drive, all-weather roads.	Yes
Perimeter roads provided for residential subdivisions of three or more allotments.	N/A to rural residential subdivisions
Subdivisions of three or more allotments have more than one access point.	N/A
Traffic management devices do not prohibit Access by emergency services.	N/A
Max. grades for sealed roads do not exceed 15 degrees.	Yes
Max. average grade does not exceed 10 degrees.	Yes
All roads are through roads	See next acceptable solution
Dead end roads are not more than 200 m in length Include a 12m	Performance based
turning circle	design
Kerb and guttering provided on perimeter roads with roll top on hazard side.	N/A

In forest, woodland and heath situations, secondary Access is provided.	N/A
One-way public roads are no more than 3.5m wide	N/A
Perimeter and non-perimeter road surfaces and bridges rated to	Yes, bridges, if
23 tonnes. Bridges indicate load rating.	applicable
Hydrants located outside of parking reserves and road	N/A
carriageways. Hydrants in accordance with AS 2419.1:2005.	
Access for Cat. 1 fire appliance within 4 m of static water supplies.	Yes
Property Access Requirements Lot 2	
Min. carriageway width of 4 m.	Yes
In forest, woodland and heath situations, rural property access	Yes
roads have passing bays every 200m that are 20m long by 2m	
wide.	
A minimum vertical clearance of 4m to any overhanging	Yes
obstruction.	
Provide a suitable turning head. Appendix 3 PBP (2019).	Yes
Minimal number of curves. Curves to have min. inner radius of	Yes
6m.	
Min. distance between inner and outer curves is 6m	Yes
Cross fall no greater than 10 deg.	Yes
Max. grades for sealed roads do not exceed 10 degrees.	Yes
Max. grades for unsealed roads do not exceed 10 degrees.	Yes
Development of more than 3 dwellings has formalised Access and	N/A
not by right of way.	
Some short constrictions may apply	N/A

<u>Discussion – Performance-Based Designs:</u>

Proposed access arrangements for the subdivision will meet most of the acceptable solutions provided in PBP (2019) except for the following elements:

1. All roads are through roads.

2. Dead-end roads are not more than 200 m long and include a 12m turning circle.

The performance criteria to be addressed (General Access)-

 "Fire fighting vehicles are provided with safe, all-weather access to structures".

Firstly, it should be noted that the proposed PAR will be constructed to comply with all acceptable solutions for access.

Secondly, the intent of the 200 m limitation on access should be understood when assessing the performance of the development proposal. In the context of a bushfire event, 200 m is deemed the maximum allowable distance to the relative safety of a public road when through-road access cannot be provided, i.e., a dead-end road.

While traversing the 200 m distance in a typical bushfire-prone environment, there is the potential risk to evacuating residents or responding fire crews from radiant heat exposure, flame contact, reduced visibility and the prospect of a blocked road from falling trees or oncoming traffic, all of which could lead to entrapment. Simply put, the longer that one-way access is, the higher the risk and the less safe egress/access becomes.

Suppose radiant heat levels are reduced to the proposed dwelling, and the proposed dwelling is made more bushfire resilient through a fixed BAL-29 construction standard. In that case, the *subject site* becomes a safer

environment for attending fire crews and residents, placing less reliance on evacuation as a safety measure.

To further improve the bushfire resilience of the proposed dwelling, the following enhancements are recommended:

- Enlarged APZ, reducing potential radiant heat levels from 29 kW/m² to 12.5 kW/m², making the future dwelling more defendable.
- A fixed BAL-29 construction standard within a BAL-12.5-sized APZ will make the future dwelling more bushfire resilient.
- A 40,000 L static water supply (concrete or metal or underground tank) and access to a dam as an existing static water supply will enable fire crews and occupants to undertake active fire fighting for extended periods.
- Fit a 5hp or 3kW diesel or petrol pump at the water tank, shielded from bushfire attack, for residents and firefighters utilising a minimum of 19mm internal diameter hose.

This performance-based design will allow future residents and attending fire crews (if they choose) to adopt a shelter/protect-in-place firefighting strategy during a bushfire. The need for evacuation is reduced.

With due consideration given to the proposed performance-based design for access and with good visibility over these roads, the internal access arrangements are viewed as providing:

- Firefighter access to structures and water supplies,
- Evacuation routes for both residents and firefighters,
- Access to APZ for ongoing maintenance, and
- Access to areas of bushfire hazard for firefighting and hazard mitigation purposes.

Instead of adopting the acceptable solutions offered in PBP (2019), an evaluation of the performance of the subdivision design is made to demonstrate compliance with PBP (2019).

Therefore, the proposed performance-based design and the compliant acceptable solutions are offered to satisfy the performance criteria of *Access* 5.3.2 and the intent of 3.4 *Access arrangements* PBP (2019). Attachment-C

SERVICES - WATER, ELECTRICITY AND GAS:

Discussion: The provision of water, electricity, and gas services to Lot 2 will occur during the construction of a future dwelling. These services will be provided under the specifications and standards in PBP (2019) and Attachment B in this report.

Recommendations:

- Future dwelling: Install a 40,000L (metal or concrete or underground)
 firefighting water tank with a 70mm Stortz coupling near the
 residence. (As a component of the performance-based design for
 Access and isolated subdivision)
- Fit a 5hp or 3kW diesel or petrol pump at the water tank, shielded from bushfire attack. For use of both residents and firefighters utilising a minimum of 19mm internal diameter hose. (As a component of the performance-based design for access and isolated subdivision)
- Install a static water supply sign at the entry to the property (See local RFS Captain)

Table 9 - Services- Water Electricity & Gas compliance report Table 5.3c PBP (2019)

Acceptable solution	Compliance
Water supplies	
Reticulated water is to be provided to the development where available	N/A
A static water and hydrant supply is provided for non-reticulated development or where reticulated water supply cannot be guaranteed	Yes Static
Static water supplies shall comply with Table 5.3d.	Yes
Fire hydrant, spacing, design and sizing complies with the relevant clauses of Australian Standard AS 2419.1.2005	N/A
Hydrants are not located within any road carriageway	N/A
Reticulated water supply to urban subdivisions uses a ring main system for areas with perimeter roads	N/A

Fire hydrant flows and pressures comply with the relevant clauses of Australian Standard AS 2419.1.2005	N/A
All above-ground water service pipes are metal, including and up to any taps	Yes
Above ground water storage tanks shall be of concrete or metal	Yes
Electricity Services	
Where practicable, electrical transmission lines are underground	Yes
Where overhead electrical transmission lines are proposed:	
Lines are installed with short pole spacing of 30m, unless crossing gullies, gorges or riparian areas	Yes
No part of a tree is closer to a power line than the distance set out in ISSC3 Guideline for Managing Vegetation Near Power Lines	Yes
Gas Services	
Reticulated or bottled gas is installed and maintained in accordance with AS/NZS 1596:2014 — The storage and handling of LP Gas, the requirements of relevant authorities, and metal piping is used.	Bottled gas (if used)
All fixed gas cylinders are kept clear of all flammable materials to a distance of 10m and shielded on the hazards side.	Yes
Connections to and from gas cylinders are metal.	Yes
Polymer-sheathed flexible gas supply lines are not used	Yes
Above-ground gas service pipes are metal, including and up to any outlets.	Yes

The Services for Lot 2 are <u>capable</u> of meeting the acceptable solutions and, therefore, the performance criteria provided by PBP (2019).

EMERGENCY MANAGEMENT PLANNING

Discussion:

Before occupation of a new dwelling, residents should develop an NSWRFS Bushfire Survival Plan.

ASSESSMENT CONCLUSION

The proposed subdivision has been assessed and found capable of the following:

- APZs can provide sufficient space and reduced fuel loads to ensure radiant heat levels at the building will not exceed 29 kW/m².
- Landscaping can be managed to minimise flame contact, reduce radiant heat levels, minimise embers and reduce the effect of smoke on residents and firefighters.
- Safe operational Access can be provided to structures and water supplies for emergency services while providing suitable Access for evacuating residents and fire management and APZ management purposes.
- Providing water for the protection of buildings during and after the
 passage of a bush fire. Gas and electricity services are located so as
 not to contribute to the risk of fire to a building.

6 LOT 1 ASSESSMENT



Figure 23 — Existing dwelling and three Class 10a structures. (McGregor, 2024)

LOT 1 FEATURES

- An existing single storey residential dwelling, on a concrete slab with rendered panel walls and a metal roof.
- There are three Class 10a buildings (sheds / workshops / ancillary buildings), being a horse stable car garage and machinery shed.
- Located on the proposed 61.24 Ha lot of the subdivision.
- Garden landscaping surrounding the dwelling was found to be in excellent maintained condition, with a good defendable space.
- It is recommended that future maintenance and design of the gardens consider Appendix 4- Asset Protection Zone Requirements, Inner Protection Areas recommendations.
- The existing 4m wide property access road (PAR) is well formed and is 242m from Beralston Road.
- A large turning head is located at the southern side of the dwelling.

6.1 LOT 1 EXISTING DWELLINGS AND WATER SUPPLIES



Figure 24 - Northwest and northeast facade of the existing dwelling. (McGregor, 2024)



Figure 25 – Large turning head and stables to the right (McGregor, 2024)



Figure 26 – Existing 90,000L metal water tank, Stortz coupling required. (McGregor, 2024)



Figure 27 — Air photo showing available static water supplies. (McGregor, 2024)

6.2 LOT 1 ASSESSMENT DISCUSSION AND CONCLUSION

Under clause 5.1.3 Existing dwellings PBP (2019), existing dwellings are not subject to development consent when creating a subdivision. On this basis, certain conditions are applied to any existing dwelling (if required) to upgrade water supplies for firefighting and improve ember protection measures.

Be advised that the NSWRFS may add additional conditions above clause 5.1.3 of PBP (2019) as it feels necessary to offer further protection to the structures, occupants, and firefighters during a bushfire. These additional conditions may include but are not limited to:

- A defined BAL-29 APZ around the existing dwelling and
- Upgrading the existing property access road (PAR).

SERVICES - WATER:

Lot ${\tt l}$ is provided with the following static water supplies:

- A 90,000L metal water tank. See Figure 26.
- A large dam to the north of the existing dwelling. See Figure 27.

Recommendation:

• Install a 65mm Stortz coupling to the existing metal water tank outlet. See Figure 26.

Install a static water supply sign at the entrance to the property.
 (Contact the local RFS Captain)

These static water supplies meet the requirements detailed in Table 5.3 of PBP (2019) and, therefore, are <u>capable</u> of meeting the acceptable solutions set out in PBP (2019) (provided in Attachment B of this report).

EMBER PROTECTION:

To improve ember protection to the existing dwelling, specific enhancements are recommended. These recommendations can be found in:

NSWRFS (0914) Upgrading of existing buildings, Minimal Protection
 Measures. See Attachment D

Note:

 The fitting of metal gutter and valley guards is at the owner's discretion. Gutter guards can reduce leaf and debris build-up and improve rainwater harvesting.

Conclusion: Lot 1 existing dwelling has been assessed and found <u>capable</u> of providing the required ember protection measures.

LOT 1- EXISTING DWELLING POTENTIAL BAL-29 APZ

- A BAL-29-sized APZ around the existing dwelling would fit within the property boundary.
- The closest boundary is 163m to the south of the existing dwelling.

Table 10 – Distance to the closest boundary from the existing dwelling.

Aspect	Predominate Vegetation Formation	Effective Slope	Distance to the property boundary	BAL-29 APZ requirement
South	Grasslands	<u>U</u> pslope	163m	10M

Note: All other aspects are within the interior of the property.

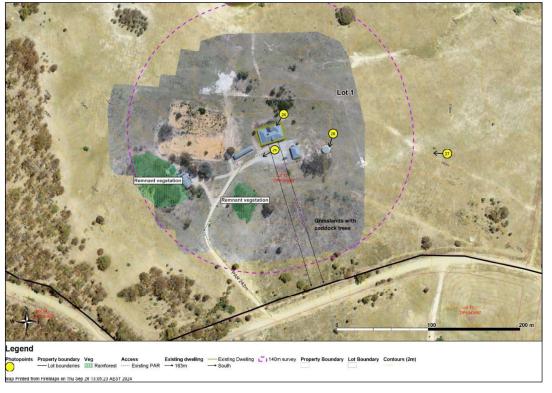


Figure 27 – Distance to closest boundary from existing dwelling, slope and vegetation. The shaded area is a stitch map overlay (Maps Made Easy) from air photos taken on the day of the site visit. FireMaps FPAA (2024) (McGregor, 2024). Photo points 24-27 refer to Figures 24-27.

7 ENVIRONMENTAL CONSIDERATIONS

Information regarding the potential impact that the proposed development may have on the environmental and cultural values of the site is required as part of the issuing of the bush fire safety authority by the NSWRFS.

EMBER Bushfire Consulting understands from the proponent that any necessary environmental and cultural investigations are being taken as part of the development application process and will be submitted as part of the Statement of Environmental Effects. Furthermore, if the recommended protection measures impact any environmental or culturally sensitive areas of the lot, a consultation will be made to provide alternative protection measures. At this bushfire assessment, no known environmental or cultural values or significant environmental features have been identified on the subject site.

8 CONCLUSION

James Titterton C/O DPS Yass has engaged EMBER Bushfire Consulting to prepare a Bushfire Assessment Report for a proposed two-lot Rural Residential Subdivision at 424 Beralston Road Gundaroo (the *subject site*).

The development proposal divides the existing RU 1 block into two: large rural lots.

This report establishes the level of bushfire threat to the proposed development and examines the PBP (2019) six bushfire protection measures for the future dwelling on Lot 2.

Access to the new building envelope off Beralston Road and its isolation will require a performance-based design to satisfy the performance criteria and intent for access arrangements set out in PBP (2019) and clause 5.1.1 *Isolated subdivisions* PBP (2019).

The existing dwelling has access to two static water supplies, providing sufficient supplies for firefighting. The new lot will require its own firefighting water supply to serve the future dwelling at the development time.

To improve the level of ember protection for the existing dwellings, construction enhancements where required are recommended to increase ember protection.

In this report, the development is not known to have any significant environmental or cultural values requiring consideration as part of this assessment.

Based on the bushfire assessment and the recommendations contained in this report, the proposed development is deemed to comply with the specific and broad objectives of PBP (2019) and the requirements of the *Rural Fire Regulations* (2022) and, therefore, suitable for submission to the NSWRFS for the issuing of a bush fire safety authority.

Be advised that the NSWRFS may alter recommendations or impose additional conditions as it feels necessary to offer further protection to the structures, occupants, and firefighters during a bushfire.

9 RECOMMENDATIONS

9.1 ASSET PROTECTION ZONES

Table 5 - Required BAL-12.5 APZ dimensions for a future dwelling on Lot 2.

Aspect	Predominate Vegetation Formation	Effective Slope	Required APZ	OPA Available
North	Grasslands	o° - 5° downslope	25m	N/A
Northeast	Grasslands	o° - 5° downslope	25m	N/A
East	Grasslands	o° - 5° downslope	25m	N/A
Southeast	Grasslands	Upslope	23m	N/A
South	Grasslands	Upslope	23m	N/A
Southwest	Grasslands	Upslope	23m	N/A
West	Grasslands	Upslope	23m	N/A
Northwest	Grasslands	o° - 5° downslope	25m	N/A

Note: Outer Protection Areas, as a component of the APZ, are available in forest vegetation as per Table A1.12.4 PBP (2019)

9.2 LANDSCAPING & FENCING

- Lot 2 Landscaping and fencing within the APZ of any future dwelling must comply with Table 5.3A PBP (2019).
- Lot 1&2- It is recommended that future maintenance of the gardens consider Appendix 4- Asset Protection Zone Requirements Inner Protection Area (IPA)recommendations.

9.3 BUSHFIRE CONSTRUCTION STANDARDS

Lot 2 - Future Dwelling

Set at BAL-29 within the proposed dwelling site of the building envelope.

- BAL-29 is as per AS3959-2018 Amd 2020: or
- NASH Standard (2014) Steel Framed Construction in Bushfire Areas, and,
- The Additional Construction Requirements are found in Clause 7.5 PBP (2019).
- Any Class 10a structures <6m from a dwelling are to be constructed under Clause 8.3.2 PBP (2019).

Lot 1 - Existing Dwelling

Ember proofing recommendations currently not provided to:

• NSWRFS (0914) *Upgrading of existing buildings*, the <u>applicable</u>
Minimal Protection Measures. See Attachment D.

9.4 ACCESS

Lot 2

 See Access with performance-based design starting on Page 28 of this report.

9.5 SERVICES (WATER, ELECTRICITY AND GAS)

Lot 2

- To comply with the applicable acceptable solutions in Table 9.
- A 40,000L (metal or concrete or underground) firefighting water tank with a 65mm Stortz coupling must be installed near the future dwelling.
- Fit a 5hp or 3kW diesel or petrol pump at the water tank, shielded from bushfire attack.

Lot 1

• Install a 65mm Stortz coupling at the existing metal water tank outlet.

Both Lots

• Install a static water supply sign at the entry to the properties (contact the local RFS Captain).

9.6 EMERGENCY MANAGEMENT PLANNING

Lot 2

• Develop an NSWRFS Bushfire Survival Plan before occupation of the new dwelling.

Lot 1

 As required, update the Bushfire Survival Plan for the existing dwelling.

10 REFERENCES

Australian Building Codes Board (ABCB), 2019, National Construction Code - Building Code of Australia Volume 1 & 2, Canberra

Keith D, 2004, *Ocean Shores to Desert Dunes: the native vegetation of NSW and the ACT*, Dept of Environment and Conservation, NSW Government.

NASH (2014), *Steel Framed Construction in Bushfire Areas (2014)*, National Association of Steel Framed Housing Inc.

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AU&runWorkflow=AppendLayerCatalog&CatalogLayer=SEED_Catalog.185. Formation,SEED_Catalog.185.Class,SEED_Catalog.185.Labels,SEED_Catalog.185.Vegetation%2oGroup

NSW Rural Fire Service, 2005, Standards for Asset Protection Zones. Sydney

NSW Rural Fire Service, 2019, Planning for Bushfire Protection. Sydney

NSW Rural fire Service, 0914, *Upgrading of Existing Buildings*, Sydney http://www.rfs.nsw.gov.au/__data/assets/pdf_file/0018/4365/Building-Best-Practice-Guide.pdf

Standards Australia, 2019, AS 3959-2019 Amd 2-2020 *Construction of buildings in Bushfire Prone Areas* SAI Global, Melbourne.

11 ATTACHMENT A - APZ

APPENDIX 4

ASSET PROTECTION ZONE STANDARDS

In Australia, bush fires are a natural and essential aspect of the landscape as many plants and animals have adapted to fire as part of their life cycle. However, development adjacent to bush land areas has increased the risk of fire impacting on people and their assets. The impact on property and life can be reduced with responsible preparation and management of bush fire hazards.

In combination with other BPMs, a bush fire hazard can be reduced by implementing simple steps in reducing vegetation levels. This can be done by designing and managing landscaping to implement an APZ around the property.

This Appendix sets the standards which need to be met within an APZ.

A4.1 Asset protection zones

An APZ is a fuel-reduced area surrounding a built asset or structure.

For a complete guide to APZs and landscaping, download the NSW RFS document *Standards for Asset Protection Zones* at:

www.rfs.nsw.gov.au/resources/publications.

An APZ provides:

- a buffer zone between a bush fire hazard and an asset
- an area of reduced bush fire fuel that allows suppression of fire
- an area from which backburning or hazard reduction can be conducted.
- an area which allows emergency services access and provides a relatively safe area for firefighters and home owners to defend their property.

Potential bush fire fuels should be minimised within an APZ. This is so that the vegetation within the planned zone does not provide a path for the transfer of fire to the asset either from the ground level or through the tree canopy.

An APZ, if designed correctly and maintained regularly, will reduce the risk of:

- > direct flame contact on the asset
- > damage to the built asset from intense radiant heat
- > ember attack

The APZ should be located between an asset and the bush fire hazard.

The methodology for calculating the required APZ distance is contained within Appendix 1. The width of the APZ required will depend upon the development type. APZs for new development are set out within Chapters 5, 6 and 7 of this document.

In forest vegetation, the APZ can be made up of an inner protection area (IPA) and an outer protection area (OPA).

Inner protection areas (IPAs)

The IPA is the area closest to the asset and creates a fuel-managed area which can minimise the impact of direct flame contact and radiant heat on the development and be a defendable space. Vegetation within the IPA should be kept to a minimum level. Litter fuels within the IPA should be kept below 1cm in height and be discontinuous.

In practical terms the IPA is typically the curtilage around the dwelling, consisting of a mown lawn and well maintained gardens.

When establishing and maintaining an IPA the following requirements apply:

Trees

- canopy cover should be less than 15% (at maturity)
- trees (at maturity) should not touch or overhang the building
- Iower limbs should be removed up to a height of 2m above ground
- > canopies should be separated by 2 to 5m
- preference should be given to smooth barked and evergreen trees.

Shrubs:

- create large discontinuities or gaps in the vegetation to slow down or break the progress of fire towards buildings
- > shrubs should not be located under trees
- shrubs should not form more than 10% ground cover
- clumps of shrubs should be separated from exposed windows and doors by a distance of at least twice the height of the vegetation.

Grass

- should be kept mown (as a guide grass should be kept to no more than 100mm in height)
- leaves and vegetation debris should be removed.

Outer protection areas (OPAs)

An OPA is located between the IPA and the unmanaged vegetation. Vegetation within the OPA can be managed to a more moderate level. The reduction of fuel in this area substantially decreases the intensity of an approaching fire and restricts the pathways to crown fuels; reducing the level of direct flame, radiant heat and ember attack on the IPA.

Because of the nature of an OPA, they are only applicable in forest vegetation.

In practical terms the OPA is an area where there is maintenance of the understorey and some separation in the canopy.

When establishing and maintaining an OPA the following requirements apply:

Trees

- > tree canopy cover should be less than 30%
- > trees should have canopy separation
- > canopies should be separated by 2 to 5m

Shrubs:

- > shrubs should not form a continuous canopy
- shrubs should form no more than 20% of ground cover

Grass

- > should be kept mown (as a guide grass should be kept to no more than 100mm in height)
- leaf and other debris should be mown, slashed or mulched.

An APZ should be maintained in perpetuity to ensure ongoing protection from the impact of bush fires. Maintenance of the IPA and OPA to the standards given above should be undertaken on an annual basis, in advance of the fire season, as a minimum.

12 ATTACHMENT B - SERVICES

Table 5.3c

Performance criteria and acceptable solutions for water, electricity and gas services for residential and rural residential subdivisions

_		
	PERFORMANCE CRITERIA	ACCEPTABLE SOLUTIONS
	The intent may be achieved where:	
	a water supply is provided for firefighting purposes	reticulated water is to be provided to the development, where available;
S		a static water supply is provided where no reticulated water is available.
PPLIE	water supplies are located at regular intervals	fire hydrant spacing, design and sizing comply with the Australian Standard AS 2419.1:2005;
R SU	the water supply is accessible and reliable for firefighting operations	 hydrants are not located within any road carriageway;
FOR WATER SUPPLIES		 reticulated water supply to urban subdivisions uses a ring main system for areas with perimeter roads.
윤	> flows and pressure are appropriate	ire hydrant flows and pressures comply with AS 2419.1:2005.
	> the integrity of the water supply is maintained	all above-ground water service pipes are metal, including and up to any taps.
WICES	location of electricity services limits the possibility of ignition of surrounding bush land or the fabric of buildings	 where practicable, electrical transmission lines are underground; where overhead, electrical transmission lines
TRICITY SE		 are proposed as follows: lines are installed with short pole spacing (30m), unless crossing gullies, gorges or riparian areas:
FOR ELECTRI		 no part of a tree is closer to a power line than the distance set out in accordance with the specifications in ISSC3 Guideline for Managing Vegetation Near Power Lines.
CES	location and design of gas services will not lead to ignition of surrounding bushland or the fabric of buildings.	> reticulated or bottled gas is installed and maintained in accordance with AS/NZS 1596:2014 and the requirements of relevant authorities, and metal piping is used;
FOR GAS SERVICES		all fixed gas cylinders are kept clear of all flammable materials to a distance of 10m and shielded on the hazard side;
GAS		 connections to and from gas cylinders are metal;
FOR		 polymer-sheathed flexible gas supply lines are not used;
		 above-ground gas service pipes are metal, including and up to any outlets.

Table 5.3d

Water supply requirements for non-reticulated developments or where reticulated water supply cannot be guaranteed

DEVELOPMENT TYPE	WATER REQUIREMENTS	
Residential lots (<1000m²)	5000L/lot	
Rural-residential lots (1000-10,000m²)	10,000L/lot	
Large rural/lifestyle lots (>10,000m²)	20,000L/lot	
Multi-dwelling housing (including dual occupancies)	5000L/dwelling	

13 ATTACHMENT **C-** ACCESS

Table 5.3b

Performance criteria and acceptable solutions for access for residential and rural residential subdivisions

	PERFORMANCE CRITERIA	ACCEPTABLE SOLUTIONS
Th	e intent may be achieved where:	
>	firefighting vehicles are provided with safe, all-weather access to	property access roads are two-wheel drive, all-weather roads; and
	structures and hazard vegetation	 perimeter roads are provided for residential subdivisions of three or more allotments; and
		 subdivisions of three or more allotments have more than one access in and out of the development; and
		 traffic management devices are constructed to not prohibit access by emergency services vehicles; and
		maximum grades for sealed roads do not exceed 15 degrees and an average grade of not more than 10 degrees or other gradient specified by road design standards, whichever is the lesser gradient; and
		all roads are through roads. Dead end roads are not recommended, but if unavoidable, dead ends are not more than 200 metres in length, incorporate a minimum 12 metres outer radius turning circle, and are clearly sign posted as a dead end; and
		 where kerb and guttering is provided on perimeter roads, roll top kerbing should be used to the hazard side of the road; and
		where access/egress can only be achieved through forest, woodland or heath vegetation, secondary access shall be provided to an alternate point on the existing public road system.
>	the capacity of access roads is adequate for firefighting vehicles	the capacity of perimeter and non-perimeter road surfaces and any bridges/causeways is sufficient to carry fully loaded firefighting vehicles (up to 23 tonnes); bridges/causeways are to clearly indicate load rating.
>	there is appropriate access to water supply	 hydrants are located outside of parking reserves and road carriageways to ensure accessibility to reticulated water for fire suppression;
		hydrants are provided in accordance with AS 2419.1:2005;
		there is suitable access for a Category 1 fire appliance to within 4m of the static water supply where no reticulated supply is available.

PERFORMANCE CRITERIA	ACCEPTABLE SOLUTIONS
The intent may be achieved where:	
> access roads are designed to allow safe	> perimeter roads are two-way sealed roads; and
access and egress for medium rigid firefighting vehicles while residents are	> 8m carriageway width kerb to kerb; and
evacuating as well as providing a safe operational environment for emergency	 parking is provided outside of the carriageway width; and
service personnel during firefighting and emergency management on the interface	> hydrants are located clear of parking areas; and
	there are through roads, and these are linked to the internal road system at an interval of no greater than 500m; and
	> curves of roads have a minimum inner radius of 6m; and
	the maximum grade road is 15° and average grade is 10°; and
	> the road crossfall does not exceed 3°; and
	 a minimum vertical clearance of 4m to any overhanging obstructions, including tree branches, is provided.
> access roads are designed to allow safe	> minimum 5.5m width kerb to kerb; and
access and egress for medium rigid firefighting vehicles while residents are evacuating	 parking is provided outside of the carriageway width; and
	 hydrants are located clear of parking areas; and
	 roads are through roads, and these are linked to the internal road system at an interval of no greater than 500m; and
	 curves of roads have a minimum inner radius of 6m; and
	> the road crossfall does not exceed 3°; and
	 a minimum vertical clearance of 4m to any overhanging obstructions, including tree branches, is provided.

Table 5.3b Continued



14ATTACHMENT **D-E**MBER PROOFING

BUILDING ELEMENT	MINIMAL PROTECTION MEASURES	ADDITIONAL PROTECTION MEASURES
GENERAL	Seel all gaps (>5mm) around the house (excluding subfloor) with: appropriate joining strips; leavible silicon based sealent; or mash with a maximum aperture of 2mm, made from corrosion resistant steel, bronze or aluminium.	Install a bush fire sprayer system. (Please contact a bush fire consultant or relevant industry expert to discuss options) Seal all gaps (>3mm) around the house (excluding subfloor) with: appropriate joining strips flexible silicon based sealant; or mesh with a maximum aperture of 2mm, made from corrosion resistant steel, bronze or aluminium.
WALLS	Install sarking with a flammability index of not more than 5 behind weatherboards or other external cladding when they are being replaced for maintenance or other reasons.	 Replace wall materials with non- combustible materials Install sarking with a flammability index of not more than 5 behind weatherboards or other external cladding.
SUBFLOOR	Removal of combustible materials and keeping areas clear and accessible.	Enclose subfloor with non- combustible material.
DOORS	Install weather strips, draught excluders or draught seals at the base of side-hung doors.	Replace external doors with non-combustible or solid timber doors with minimum thickness of 35mm. Replace or over-clad parts of door frames less than 400mm above the ground, decks and similar elements or fittings with non-combustible material. Install weather strips, draught excluders or draught seals at the base of side-hung doors.
VENTS & WEEPHOLES	Seal vents and weepholes in external walls with mesh (with an aperture size of 2 mm) of corrosion resistant steel, bronze or aluminium.	Seal vents and weepholes in external walls with mesh (with an aperture size of 2 mm) of corrosion resistant steel, bronze or aluminium.
ROOFS	Seal around roofing and roof penetrations with a non-combustible material. Install sarking with a flammability index of not more than 5 beneath existing roofing when it is being replaced for maintenance or other reasons. If installed, gutter and valley leaf guards shall be non-combustible.	Replace fascia and roof materials with non-combustible materials. Seal around roofing and roof penetrations with a non-combustible material. Install sarking with a flammability index of not more than 5 beneath existing roofing. If installed, gutter and valley leaf guards shall be non-combustible.
WINDOWS	Install mesh with a maximum aperture of 2mm, made from corrosion resistant steel, bronze or aluminium to all external doors and openable windows	Installing appropriately tested shutters to doors and windows Install mesh with a maximum aperture of Zmm, made from corrosion resistant steel, bronze or aluminium to all external doors and windows Replacing glass with toughened or laminated safety glass Replace overhead glazing with 'grade a' safety glass
EXTERNAL STRUCTURES		External structures to be located >10 metres from the main dwelling.